

 <p>ARIZONA DEPARTMENT OF CORRECTIONS</p> <p>DEPARTMENT ORDER MANUAL</p>	<p>CHAPTER: 900</p> <p>INMATE PROGRAMS AND SERVICES</p>	<p>OPR:</p> <p>OPS</p>
	<p>DEPARTMENT ORDER: 914</p> <p><b><i>INMATE MAIL</i></b></p>	<p>SUPERSEDES:</p> <p>DO 914 (3/04/16)</p>
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## TABLE OF CONTENTS

PURPOSE	PAGE
<b>PROCEDURES</b>	
914.01 MAIL GENERAL .....	1
914.02 INCOMING MAIL.....	3
914.03 AUTHORIZATION OF COMPACT DISCS AND/OR CASSETTE TAPES.....	7
914.04 INTER-RELATIONAL MAIL .....	8
914.05 OUTGOING MAIL .....	9
914.06 PUBLICATIONS .....	11
914.07 UNAUTHORIZED CONTENT .....	14
914.08 PUBLICATION REVIEW PROCESS.....	16
DEFINITIONS .....	18
CROSS-REFERENCE INDEX .....	21
AUTHORITY .....	22

## PURPOSE

This Department Order establishes regulations, processes and procedures for inmates to send and receive mail, music, and individually reviewed publications. All mail is processed consistent with postal regulations and the security requirements of correctional facilities. Each publication is individually reviewed consistent with the Department's legitimate penological interest in maintaining the safety, security and orderly operations of the institutions.

## PROCEDURES

### 914.01 MAIL GENERAL

- 1.1 There is no limitation put on the amount of mail an inmate may receive regardless of custody or detention status, provided the incoming mail meets requirements, does not violate policy, and the mail is not between an inmate and any of the following:
  - 1.1.1 Released offenders currently under Community Supervision by the Department, excluding members of their immediate family as defined in this Department Order.
  - 1.1.2 An inmate confined in any local, state or federal correctional facility including, but not limited to county jails, detention centers, halfway houses, privately operated correctional facilities, and juvenile facilities, excluding an inmate's immediate family as defined in this Department Order.
    - 1.1.2.1 Inter-relational mail shall be approved as outlined in section 914.04 of this Department Order.
  - 1.1.3 Current or former Department/private prison employees and/or current or former Department volunteers. This will be for a period of two years from the separation of employment or volunteer commitment, except when the inmate is immediate family. Exceptions to this rule can only occur with the Warden's prior written approval.
  - 1.1.4 Minors that are not the inmate's natural or adopted child or minors that do not have parents' or guardians' prior written approval.
  - 1.1.5 Anyone who advises the Warden or Deputy Warden in writing that they do not wish to receive mail from a particular inmate. This request must be documented through an Adult Information Management System (AIMS) entry and filed in the inmate's Master Record File, and the Mail and Property File.
  - 1.1.6 Victim(s) of a crime for which an inmate was convicted and/or their family members when the victim has requested for no communication on a Post-Conviction Notification request in accordance with Department Order #1001, Inmate Release System. Victims that have not formally made the "No Inmate Mail" request may communicate with the inmate or the inmate's family members with prior Warden or Deputy Warden written approval. This request must be documented and filed in the inmate record and through an AIMS entry.
    - 1.1.6.1 Unit/Complex staff shall notify the inmate of the victim's request and that further contact with the victim or his/her family members identified by the victim will result in disciplinary action.

- 1.2 All outgoing domestic mail shall be sent by pre-stamped envelope only, unless otherwise indicated. Domestic postage stamps are not sold in inmate stores. Only Global stamps for International mail will be available through the inmate store.
  - 1.2.1 Health and Welfare Indigent inmates shall be provided with pre-printed envelopes for five one-ounce pieces of "free" first class mail per month. If additional postage is required, inmates may submit a request in accordance with Department Order #902, Inmate Legal Access to Courts.
  - 1.2.2 All postage required beyond the limits cited in this Department Order and all postage for inmate groups and organizations shall be at the expense of the inmate, group or organization.
  - 1.2.3 Postage stamps shall not be used as negotiable instruments or legal tender as payment for materials ordered from private vendors.
  - 1.2.4 Inmates shall not barter, trade, sell, or exchange postage stamps for any goods or services.
  - 1.2.5 Inmates are subject to the limits for possession of postage stamps as outlined in Attachment A of Department Order #909, Inmate Property.
- 1.3 Mail room staff shall maintain:
  - 1.3.1 An itemized list of all incoming and outgoing registered, insured and certified mail.
  - 1.3.2 Permanent logs that will be subject to periodic inspections shall consist of:
    - 1.3.2.1 An itemized list of all incoming and outgoing packages, including the name and Arizona Department of Corrections (ADC) number of each inmate who sends or receives a package.
    - 1.3.2.2 The name and address of each sender and addressee for each package.
    - 1.3.2.3 A detailed description of the contents of each. For incoming publications, this includes the name and dated information for each publication.
    - 1.3.2.4 The amount of postage for each outgoing package.
    - 1.3.2.5 The date of the mailing or receipt of each package, and the name of the staff who recorded the information.
  - 1.3.3 An electronic log of all incoming and outgoing legal mail to include the date received, inmate name and number, sender, and the date received by the inmate. All incoming and outgoing legal mail shall be processed as outlined in Department Order #902, Inmate Legal Access to Courts.
  - 1.3.4 A running tally of outgoing indigent envelopes to account for each qualifying indigent inmate's monthly limit of five "free" mailings.

## 914.02 INCOMING MAIL

- 1.1 Upon arrival at a new Department/private prison facility, staff shall provide each inmate with the correct mailing address. It shall be the responsibility of the inmate to notify correspondents of the correct mailing address.
- 1.2 Incoming mail addressed to inmates shall have the inmate's complete first and last name, the inmate's name under which he/she is incarcerated (unless legally changed), the inmate's correct ADC number, as well as the inmate's unit name and the appropriate Post Office Box.
- 1.3 Incoming mail shall have a complete return address including the sender's name and the complete street address or Post Office Box. Mail without a complete return address shall be opened and read to inspect the contents to make a reasonable attempt to ascertain the identity of the sender. If the sender can be identified and the mail does not present any security concerns the mail may be delivered to the inmate. If the sender cannot be verified, the inmate shall receive a notice and the mail held for 90 calendar days before it is destroyed.
- 1.4 It is the inmate's responsibility to notify correspondents of his/her mailing address, where local U.S. Postmaster practice permits, a U.S. Postal Service (USPS) change of address form shall be completed by the inmate and sent to the USPS. All Department/private prison facilities shall make these forms available. Incoming mail shall be forwarded as follows:
  - 1.4.1 Mail that arrives without an inmate ADC number shall be stamped "Return to Sender," and returned.
  - 1.4.2 Mail that arrives for an inmate at an institution where the inmate is no longer housed shall be forwarded to the inmate's current institution.
  - 1.4.3 When possible, First Class mail belonging to an inmate who is temporarily confined at a hospital or local county jail shall be forwarded.
    - 1.4.3.1 For county jails (i.e., Maricopa and Yuma) that accept only post cards, any other First Class mail will be returned to the sender. First Class mail in this situation will not be held until the inmate returns.
  - 1.4.4 Mail belonging to an inmate who is no longer in physical custody of the Department shall be forwarded up to 90 calendar days after his/her release; provided a forwarding address is available. When no forwarding address is available, the mail shall be stamped "inmate is no longer in custody" and returned to the sender.
  - 1.4.5 All mail received for inmates on escape status shall be forwarded to the Criminal Investigation Unit for evaluation and processing.
- 1.5 Designated staff at each unit/complex is authorized to open, inspect and read incoming mail to prevent criminal activity and prevent inmates from receiving contraband or any other material that may be detrimental to the safe and orderly operation of the institution.

- 1.5.1 Upon inspection, incoming mail shall be withheld from an inmate if it meets one or more of the following criteria:
    - 1.5.1.1 Poses a direct and immediate threat to the security, safety or order of the institution.
    - 1.5.1.2 Substantially hinders efforts to treat or rehabilitate the inmate; however, legal mail will not be withheld for this purpose.
    - 1.5.1.3 Threatens the intended recipient.
    - 1.5.1.4 Promotes, aids or abets criminal activity or violation of Department rules, including but not limited to rioting, extortion, escape, illegal drug use, conveyance of contraband, solicitation of funds, violence towards others, and promotes or encourages Security Threat Groups (STG) and/or Criminal Street Gangs.
    - 1.5.1.5 Has content written in code or that contains hidden messages.
  - 1.5.2 Mail meeting one or more of the criteria in 1.5.1 through 1.5.1.5 of this section shall be forwarded to the Criminal Investigation Unit for review. The Criminal Investigation Unit shall return the mail for delivery within 72 hours unless it is determined that an investigation is required, in which case the mail shall be held. If it is determined that the mail is not to be delivered, the inmate shall be notified unless notification would interfere with the investigation.
  - 1.5.3 When an incoming envelope is stamped "Return to Sender" staff shall open and inspect it for contraband before returning it to the inmate.
  - 1.5.4 Incoming legislative correspondence shall be opened in the presence of the inmate to whom it is addressed and may only be inspected to the extent necessary to establish the presence of contraband.
- 1.6 Inmates may only receive funds for deposit into inmates' accounts, in accordance with Department Order #905, Inmate Banking/Money System. No other monetary instrument shall be deposited into an inmate's account unless authorized in Department Order #905, Inmate Banking/Money System.
- 1.6.1 The Business Office/designated staff shall process the monetary instruments that meet the Department requirements and return those that do not meet Department requirements at the Department's expense.
  - 1.6.2 The Business Office shall notify the Criminal Investigation Unit of any received Internal Revenue Service (IRS) checks. The Criminal Investigation Unit may notify the IRS if deemed appropriate.
  - 1.6.3 Outgoing inmate/IRS correspondence shall contain a notation by staff on the envelope directing the correspondence to the Criminal Investigations Branch at the Service Center to which the correspondence is addressed.
- 1.7 Unauthorized property or material discovered in incoming mail shall be removed from incoming letters and held as contraband.

- 1.8 An inmate may not possess more than 40 photographs at a time; may not receive more than 40 photographs at a time within a 30 calendar day period; and may not exchange photographs previously held in the property room with photographs currently possessed by the inmate. Any incoming mail containing more than 40 photographs, and any incoming mail which, cumulative with other incoming mail within a 30 calendar day period would result in an inmate possessing more than 40 photographs at a time, will constitute contraband and the entirety of its contents will be processed in accordance with Department Order #909, Inmate Property.
- 1.9 An Inmate Property/Contraband/Disposition, Form 909-6, and Notice to Sender of Rejection of Incoming Mail/Property, Form 909-3, shall be completed and sent to the inmate. Inmates have 90 calendar days to either have item(s) destroyed or returned to the sender. The Department shall not pay for the cost of notifying the sender of the inmate's contraband arrangements or its mailing cost.
  - 1.9.1 The Department shall not pay for the cost of returning unauthorized property or material that includes, but is not limited to:
    - 1.9.1.1 Used or unused postage stamps.
    - 1.9.1.2 Stickers, labels, address labels or decorative stamps.
    - 1.9.1.3 Photos where the non-photo side can be separated (Polaroids).
    - 1.9.1.4 Photos of other inmates.
    - 1.9.1.5 Unknown foreign substances and/or powders.
    - 1.9.1.6 Oils, perfumes, incense or personal property items.
    - 1.9.1.7 Lottery tickets or games of chance.
    - 1.9.1.8 Tax forms and Publications, unless in accordance with Department Order #919, Inmate Resource Center/Library Services.
    - 1.9.1.9 Battery operated greeting cards, or greeting cards larger than 8 ½" by 11".
    - 1.9.1.10 Unused Greeting cards, stationary, and/or envelopes.
    - 1.9.1.11 Unused postcards.
    - 1.9.1.12 Writing instruments; any type or kind.
    - 1.9.1.13 Bookmarks.
    - 1.9.1.14 Laminated items.
    - 1.9.1.15 Inspirational cards, medals or medallions.
    - 1.9.1.16 Candy, gum, or any food items.
    - 1.9.1.17 Art, crafts and hobby supplies.

- 1.9.1.18 Content that depicts, encourages, or describes methods of escape and/or eluding capture. This includes materials that contain blueprints, drawings, descriptions or photos of Arizona prison facilities or private prison facilities, Public Transportation maps, road maps of Arizona or states contiguous to Arizona. ("Contiguous", as used in this section, means states surrounding and bordering Arizona, i.e., California, Nevada, Utah, New Mexico, Colorado, and Mexico, or any portion thereof.)
- 1.9.1.19 Calendars.
- 1.9.1.20 A printed individual item (not a supplement of an item such as a newspaper), specifically intended for the purpose of advertising or selling merchandise (catalog, circular) for any items that an inmate would not be permitted to receive.
  - 1.9.1.20.1 Catalogs for publications, compact discs (CDs), cassettes and other items inmates would be able to receive shall be processed according to the Publication Review requirements.
- 1.9.1.21 Credit Reports.
- 1.9.1.22 Personal or professional/commercial photographs that feature nudity or sexually explicit acts, as detailed in the Definition section. Photos of current or former Department/private prison employees and/or Department volunteers, unless they are immediate family.
- 1.10 Newspaper clippings, magazine articles, cartoons or copies of material from the internet may be enclosed within personal mail; however, the content is subject to the Publication Review process. Internet material containing information about staff or other inmates is unauthorized if it is determined to be a threat to the safe and orderly operation of an institution and/or a threat to the safety of any other person. Inmates are not authorized to receive items from the ADC Net website.
- 1.11 Inmates may be permitted to view crime scene and/or autopsy photographs in accordance with Department Order #909, Inmate Property.
- 1.12 Incoming third class/bulk mail and publications will be delivered provided the mail/publication content meets policy guidelines and:
  - 1.12.1 Is prepaid, as defined by this Department Order;
  - 1.12.2 Is addressed to a specific inmate or inmates with the correct name, ADC number and housing location.
- 1.13 Undeliverable Standard Mail shall be returned to the Post Office, if the Post Office will accept it. If the Post Office does not accept the undeliverable mail, it shall be documented in the appropriate log and destroyed/shredded and bagged by staff and placed in a dumpster or other trash container.

- 1.14 Incoming telegrams or similar urgent mail, including but not limited to, overnight mail shall be delivered within 12 hours unless circumstances make delivery impractical.
- 1.15 Excluding holidays and weekends, incoming mail shall not be held and shall be delivered within 24 hours unless circumstances make delivery impractical.
- 1.16 All mail and publications with metal bindings other than staples, including paper clips, binder clips, and other metal fasteners are prohibited. An inmate that receives a metal binding piece of mail and/or publication shall be informed of its arrival and will either decide to have the publication processed as contraband or give his/her written permission to have the binding removed prior to its release to the inmate. Staff shall make note of the removal in the inmate's property file.
  - 1.16.1 Staples in all mail and publications are prohibited in the following types of housing units:
    - 1.16.1.1 Death Row.
    - 1.16.1.2 Administrative or Disciplinary Confinement.
    - 1.16.1.3 Close Custody.
    - 1.16.1.4 Maximum Custody.
    - 1.16.1.5 Mental Health Treatment Units (Baker and Flamenco).

### **914.03 AUTHORIZATION OF COMPACT DISCS AND/OR CASSETTE TAPES**

- 1.1 All CDs and/or cassettes received through the mail shall be new, clear or a cardboard container, in its original wrapper and packaging, and shall not be a re-recording of an original, and shall be consistent with copyright laws. Authorized mail order purchases for inmate in disciplinary detention may be held until inmate is released from detention.
- 1.2 Envelopes/packages containing incoming CDs and/or cassettes shall have the inmate's complete first and last name, the inmate's name under which he/she is incarcerated unless legally changed, the correct ADC number, institution and unit, and the appropriate Post Office Box. Incoming approved CDs and/or cassette tapes for inmates in disciplinary detention may be held until the inmate is released from detention.
- 1.3 Incoming CDs and/or cassettes must come directly from a Department authorized publisher, distributor, or retailer and be consistent with copyright laws. No individuals shall be authorized to send CDs and/or cassettes directly to an inmate even if they include a verifiable packing list or invoice. Secondary markets (also known as Third Party Vendors) such as Amazon.com, Amazon Marketplace, Barnes and Noble Marketplace, e-Bay, and Craig's List are not authorized retailers or distributors. These sources are offered as examples only and do not represent an exhaustive list of secondary markets.
  - 1.3.1 The Department may deem a vendor to be a Third Party Vendor at its discretion.
  - 1.3.2 Mail room staff shall confirm the sender is not a Third Party Vendor prior to opening CDs and/or cassettes.



- 1.4 Cassette tapes and/or CDs, including music and "Books on Tape", are subject to the Publication Review requirements outlined in section 914.07 of this Department Order and shall be included in the total possession limit amount for cassette tapes/discs as outlined in Attachment A of Department Order #909, Inmate Property.
- 1.5 Inmates may receive correspondence tapes with prior written approval of the unit Deputy Warden. Inmates shall only receive correspondence tapes from an individual on his/her approved visitation list.
  - 1.5.1 The requesting individual shall submit a written justification to the unit Deputy Warden requesting approval for correspondence tapes indicating that the inmate or visitor has a disability or literacy concern that prevents written correspondence.
  - 1.5.2 The inmate shall show in advance that he/she is in possession of an operational and authorized appliance with a cassette player.
  - 1.5.3 Correspondence tapes shall not contain sexually explicit language or any other unauthorized content that would be in violation of this Department Order.
  - 1.5.4 Correspondence tapes shall be screened at the complex/unit level only and shall not be forwarded to the Central Office Publication Review.
- 1.6 Religious oriented tapes and/or CDs sent through the mail to a specific inmate shall be commercially recorded. Tapes/CDs of religious services being donated by volunteers or outside groups for services or inmate listening shall be pre-screened by the senior chaplain to ensure that they are consistent with the guidelines within this Department Order. Volunteers are not authorized to directly provide inmates with recorded material. All religious oriented tapes and/or CDs shall be pre-screened by the senior chaplain to ensure that they are consistent with the guidelines within this Department Order.
- 1.7 Cash on delivery (COD) orders and contract purchases such as music clubs are prohibited and shall be returned to sender. The Department shall not be responsible for the cost of returning any unauthorized material.

#### **914.04 INTER-RELATIONAL MAIL**

- 1.1 Inmates that are immediate family as defined in this Department Order and those that are the verified natural or legally adopted parents of a child are authorized to have inter-relational mail, provided the communication meets the criteria set forth in this Department Order.
- 1.2 In order to have inter-relational mail privileges, the natural or adoptive parents shall:
  - 1.2.1 Provide the child's birth certificate, and
  - 1.2.2 The relationship can be readily verified by staff, i.e., it is clear in the presentence report or file.
- 1.3 Inter-relational communication shall not contain communications with or on behalf of any other inmates that do not have inter-relational mail approval.

- 1.4 Only letters, homemade greeting cards or greeting cards purchased through the inmate store are authorized for inter-relational mail. The transfer of funds and/or any other item is prohibited.
- 1.5 The sending unit/complex shall verify the inmate's relationship, and shall stamp the outgoing letter as "verified." Letters that have not been verified and approved shall be returned to the inmate sender.
- 1.6 All inter-relational mail privileges shall be pre-approved by both the requesting and receiving Warden or Deputy Warden. Approvals and denials are at the discretion of the Warden or Deputy Warden and may be revoked when it is in the best interest of institutional security.
- 1.7 The inmate shall pay postage. Health and Welfare Indigent inmates may be provided postage as outlined in section 914.01 of this Department Order.
- 1.8 Inmates who wish to send mail to an incarcerated immediate family member shall submit the request to their assigned Correctional Officer III who shall verify the relationship.
- 1.9 The assigned Correctional Officer III or designated staff at the requesting institution shall:
  - 1.9.1 Complete a Request to Communicate with an Incarcerated Family Member, Form 915-3, as outlined in Department Order #915, Inmate Phone Calls.
  - 1.9.2 Verify that an immediate family relationship exists between the inmates.
  - 1.9.3 Forward the application to the Warden or Deputy Warden for approval/disapproval.
  - 1.9.4 Forward copies of the approved applications to the respective mail/property rooms at the requesting and receiving institution.
  - 1.9.5 Advise inmate of disapproved applications, and note all approvals and denials on AIMS.

#### **914.05 OUTGOING MAIL**

- 1.1 All outgoing inmate mail shall include on the envelope the inmate's complete first and last name (the name under which he is incarcerated), ADC inmate number, and full return address, including the name of the complex, unit and bed location.
  - 1.1.1 Institution mail room staff shall return mail lacking this information to the sending inmate, if known, for a correction.
  - 1.1.2 If the inmate sender is not known, the correspondence shall be opened to make a reasonable attempt to determine the identity of the inmate sender. If the identity cannot be determined, the mail shall be held in a "Dead Letter" repository for 90 calendar days, pending claim. If no claim is made, the mail shall be processed as unclaimed property.

- 1.1.3 Inmates shall seal outgoing mail and place it in locked mailboxes located throughout the institution or in other areas designated by the Warden or Deputy Warden. Mail shall be collected at approximately the same time each workday, except on weekends and holidays, and shall be delivered to the mail room for processing.
    - 1.1.4 Inmates shall not use the complex or unit address to fraudulently identify themselves as employees, agents, or representatives of the Department, complex, unit, or private prison facility.
  - 1.2 Unsealed outgoing mail, for the below listed recipients, shall be brought to the mail room for inspection and processing. Mail room staff shall inspect the unsealed envelope for contraband, but shall not read the content of the enclosed correspondence.
    - 1.2.1 The inmate's attorney, a judge, or court.
    - 1.2.2 Publisher or editor of a newspaper, news magazine or periodical of general distribution, national or international news service or to the station manager of any radio or television stations.
    - 1.2.3 The Director, Deputy Director, Division Directors or Assistant Director of the Department.
    - 1.2.4 Elected or appointed public officials.
  - 1.3 Staff shall read up to 10% of outgoing mail. Mail may be returned to the inmate, retained by the institution, or removed from the mailing (the balance of which shall be mailed) when the contents or communications:
    - 1.3.1 Pose a direct and immediate threat to the security, safety or order of the institution.
    - 1.3.2 May substantially hinder efforts to treat or rehabilitate the inmate.
  - 1.4 Staff shall not stamp or mark the contents of outgoing read mail, rather, the envelope or box shall be stamped or marked as having been inspected and resealed prior to mailing.
  - 1.5 Outgoing inmate mail is subject to being opened and read by staff when there is a reasonable belief that the inmate is using the mail to further a crime or circumvent Department regulations or written instructions. Such mail may include, but is not limited to:
    - 1.5.1 Descriptions or encouragement of activities that may lead to the use of physical violence.
    - 1.5.2 Information that involves escape plans and/or activities that violate Department or institution regulations or written instructions.
    - 1.5.3 Threatens the intended recipient.

- 1.5.4 Promotes, aids or abets criminal activity or violation of departmental rules, including but not limited to, rioting, extortion, escape, illegal drug use, conveyance of contraband, solicitation of funds, violence towards others, and promotes or encourages STG.
- 1.5.5 Mail written in code or provides instruction on code use.
- 1.6 Outgoing mail that is read by staff and is determined to be detrimental to the security or safe operation of the institution or that may impede the protection of the public or facilitate criminal activity shall be referred to the Criminal Investigations Unit for further action.
- 1.7 The Criminal Investigation Unit shall:
  - 1.7.1 Retain the redacted portion of any outgoing mail during any investigation, and then return it to the sender.
  - 1.7.2 Stamp the unredacted portion of any redacted mail to indicate that portions of the mail were redacted, and mail it to the recipient unless doing so would interfere with an ongoing investigation.
  - 1.7.3 The Department may redact the item or determine not to mail the item.
- 1.8 Mail outlined in 1.7.2 of this section shall be sent within 72 hours; unless it is determined that such mail is not to be sent. If the mail is not to be sent, the inmate shall be notified of such within 72 hours, unless doing so interferes with an ongoing investigation.
- 1.9 Excluding holidays and weekends, outgoing mail shall not be held and shall be delivered to the Post Office within 24 hours unless circumstances make delivery impractical.

**914.06 PUBLICATIONS**

- 1.1 Personal letters are not subject to Publication Review.
- 1.2 All publications are subject to screening and review and shall meet standards and guidelines as detailed in this Department Order.
- 1.3 The envelope/container shall have the inmate's complete first and last name under which he/she is incarcerated unless legally changed, the correct ADC number, institution and unit, and the appropriate Post Office Box.
- 1.4 Publications shall come directly from a Department authorized publisher, distributor, or retailer and be consistent with copyright laws.
  - 1.4.1 Department authorized publishers may directly sell or donate their new or used publications to individual inmates provided the content of the publications meets standards and guidelines outlined in this Department Order. Used publications must be in good condition, free of highlighting, underlining, notes, or other marks.

- 1.4.2 Department authorized distributors and/or retailers may sell or donate new publications to individual inmates provided the content of the publications meets standards and guidelines outlined in this Department Order. Secondary markets (also known as Third Party Vendors) such as Amazon.com, Amazon Marketplace, Barnes and Noble Marketplace, e-Bay, and Craig's List are not authorized retailers or distributors. These sources are offered as examples only and do not represent an exhaustive list of secondary markets. The Department may deem a vendor to be a Third Party at its discretion.
- 1.4.3 All other individuals and/or entities may not sell or donate publications to individual inmates, but may donate new or used publications to a Department facility generally provided the content of the publications meets standards and guidelines as outlined in this Department Order. Used publications must also be in good condition, free of highlighting, underlining, notes, or other marks.
  - 1.4.3.1 Mail room staff shall verify that an incoming publication is from a Department authorized publisher, distributor, or retailer and not from a Third Party Vendor prior to opening the publication.
- 1.5 Non-English publications may be delayed due to necessary translation. If translators for a specific language are not available, the Department may reject a non-English language publication.
- 1.6 Incoming publications shall be pre-paid. Cash on Delivery (COD) orders and contract purchases such as music or book clubs are prohibited and will be returned to the sender at the inmate's expense. Donated publications not coming in from a recognized publisher, distributor or retailer shall be processed as contraband or donated to an inmate library provided they meet Departmental policy requirements and publication review as set forth in this Department Order.
- 1.7 Publications shall be forwarded for a 90-day period if the inmate is in custody at a Department or private prison facility, provided there is no state or other governing rules/regulations preventing the forwarding of the publication.
  - 1.7.1 The inmate shall be responsible for the change of address notifications.
  - 1.7.2 At the end of the 90-day period, the publications shall be subject to contraband policies and procedures and will no longer be forwarded.
- 1.8 Inmates are responsible for staying within publication possession limit requirements as outlined in Attachment A of Department Order #909, Inmate Property, and may be subject to disciplinary action for exceeding publication/property limits. Items over the established limit shall be considered contraband.
- 1.9 Authorization to withdraw funds from an inmate's account for the purchase of a publication does not constitute approval of the publication.
- 1.10 All publications, including those that are part of a title or series, are reviewed on an individualized basis. Rejection of several issues of any one publication is not sufficient reason to reject a subscription to a publication in its entirety, unless the publication regularly includes sexually explicit material or other unauthorized material as defined in this Department Order as part or all of its content.

- 1.11 Unless there is a legitimate correctional concern relating to security, safety, criminal activity or a threat to the orderly operation of the institution, the contents of incoming publications or publications under review shall not be revealed to any non-Publications Review Staff. Only those staff approved to participate in publication review and who have received publication review training shall be involved in processing, reading, and reviewing publications.
- 1.12 No publication shall be excluded solely on the basis of its appeal to a particular ethnic, racial or religious group.
- 1.13 Only the Office of Publication Review may remove or redact content of any publication that may be in violation of section 914.07 of this Department Order to make the publication acceptable only upon an inmate or publisher appeal as defined within this policy. The Office of Publication Review may cease removing or redacting unauthorized content when the practice places an unreasonable burden on resources due to the volume of incoming mail, publications, the required redaction or removal of unauthorized content, and the dissemination thereof in redacted form. Complex mail and property staff may remove stapled or perforated items including, but not limited to, items that may be in violation of this Department Order provided that no damage is done to the publication in the removal process.
- 1.14 Previous decisions to exclude publications, regardless of any subsequent revisions in standards or criteria, remain final. Previously excluded Publications shall not be re-submitted for review or appeal under this Department Order.
- 1.15 Publications delivered to an inmate in error at any complex/unit prior to or contrary to an initial review or an appeal may be considered contraband upon official notice from the Office of Publication Review that the publication has been excluded. Inmates will be provided the options of mailing the publication out at their own expense, arranging for an approved visitor to pick up the publication, or having it destroyed.
- 1.16 Approved incoming publications for inmates in disciplinary detention may be held until the inmate is released from detention.
- 1.17 The Department will provide notice to publishers via email of the decision to exclude a publication or part of a publication within 14 calendar days following the decision to exclude. If no email address is available, the notice will be sent to the publisher's mailing address as specified within the publication. Publishers will have the same opportunity to seek an appeal as an inmate under Department Order 914. The notice to the publisher shall include sufficient information to identify the specific publication and the reason(s) for the exclusion.
- 1.18 A legal publication that contains unauthorized content that is either (a) directly quoted from a trial or appellate court's decision, opinion, or order, or (b) otherwise taken from a court case, government publication, or news wire service (such as the Associated Press), shall not be withheld if the unauthorized content is reasonably necessary to understand the fundamental legal issue or legal principle of the legal publication.
- 1.19 Publications that contain nudity and/or descriptions of sexual behaviors/acts, or violent acts, shall not be withheld if such unauthorized content is within a publication commonly considered to constitute a well-known and widely recognized religious work (such as the Bible, the Koran, the Book of Mormon) or literary work (such as Shakespeare).

## 914.07 UNAUTHORIZED CONTENT

- 1.1 In order to assist with rehabilitation and treatment objectives, reduce sexual harassment and prevent a hostile environment for inmates, staff and volunteers, inmates are not permitted to send, receive or possess sexually explicit material or content that is detrimental to the safe, secure, and orderly operation of the facility as set forth in this Department Order.
- 1.2 Prohibited publications include, but are not limited to:
  - 1.2.1 Publications that depict nudity of either gender. (For nudity see Definitions.)
  - 1.2.2 Publications that depict any of the following acts and behaviors in either visual, audio, or written form:
    - 1.2.2.1 Physical contact by another person with a person's unclothed genitals, pubic area, buttocks or, if such person is a female, breast.
    - 1.2.2.2 Sadomasochistic abuse.
    - 1.2.2.3 Sexual intercourse, vaginal or anal, fellatio, cunnilingus, bestiality or sodomy.
    - 1.2.2.4 Masturbation, excretory functions, and lewd exhibition of the genitals.
    - 1.2.2.5 Incestuous sexual activity.
    - 1.2.2.6 Sexual activity involving an unwilling participant, or a participant who is the subject of coercion, or any sexual activity involving children.
  - 1.2.3 Depictions or descriptions that incite, aid, or abet riots, work stoppages, means of resistance, or any other behaviors that may be detrimental to the safe, secure, and orderly operation of the institution.
  - 1.2.4 Depictions or descriptions of street gangs and/or Security Threat Groups (STG), and related gang/STG paraphernalia, including, but not limited to, codes, signs, symbols, photographs, drawings, training material, and catalogs.
  - 1.2.5 Depictions, descriptions and instructions regarding the function of locks and/or security devices (e.g., cameras, alarms) or how to bypass or defeat the security functions of these devices.
  - 1.2.6 Depictions, descriptions, instructions on the use of hands, feet, or head as weapons, fighting weapons and techniques, self-defense and martial arts.
  - 1.2.7 Depictions or descriptions, or promotion of drug paraphernalia or instructions for the brewing of alcoholic beverages or the manufacture or cultivation of drugs, narcotics or poisons.

- 1.2.8 Content that is oriented toward and/or promotes racism and/or religious oppression and the superiority of one race/religion/political group over another, and/or the degradation of one race/religion/political group by another.
- 1.2.9 Depictions, descriptions or instructions regarding the sale, manufacture, concealment, or construction of ammunition, guns, rifles, bombs, explosives or any other type weaponry; displays, realistic pictures, or cutaway pictures of guns or knives suitable for use in making of reproduction weapons. The photograph of a gun or knife in a recognized magazine or publication (e.g., Field and Stream), standing alone, is not sufficient to exclude the publication.
- 1.2.10 Detailed illustrations, explanations, and/or descriptions of computers, communications systems or electronics.
- 1.2.11 Depictions, descriptions or content that promotes or instructs on identity theft.
- 1.2.12 Content that depicts, encourages, or describes methods of escape and/or eluding capture. This includes materials that contain blueprints, drawings, descriptions or photos of Arizona prison facilities or private prison facilities, Public Transportation maps, road maps of Arizona or states contiguous to Arizona. ("Contiguous", as used in this section, means states surrounding and bordering Arizona, i.e., California, Nevada, Utah, New Mexico, Colorado, and Mexico, or any portion thereof.)
- 1.2.13 Content that contains survival skills that could be used as an aid in eluding capture following an escape.
- 1.2.14 Pictures, depictions, illustrations, explanations, instructions, and/or patterns for tattoos and/or skin modification equipment which would provide, at minimum, visual aids for inmates wishing to reproduce this type of body ornamentation and/or equipment.
- 1.2.15 Cipher or code or instruction on the usage of code.
- 1.2.16 Pictures, depictions or illustrations that promote acts of violence including, but not limited to, murder, rape, sexual assault, assault, amputation, decapitation, dismemberment, mutilation, maiming, disfigurement, crime scene/autopsy photographs, or cruelty to animals.
- 1.2.17 Content in publications, photographs, drawings, or in any type of image or text, that may, could reasonably be anticipated to, could reasonably result in, is or appears to be intended to cause or encourage sexual excitement or arousal or hostile behaviors, or that depicts sexually suggestive settings, poses or attire, and/or depicts sexual representations of inmates, correctional personnel, law enforcement, military, medical/mental health staff, programming staff, teachers or clergy.
- 1.2.18 Medical publications that may contain diagrams of the human anatomy and or instructions on harming oneself or others.
- 1.2.19 Canine search procedures, techniques and scent discrimination.



- 1.2.20 Any publication or part of a publication that, although not specifically set forth herein, may otherwise be detrimental to the safe, secure, and orderly operation of the institution.
- 1.3 A publication will not be rejected based solely upon inclusion of an advertisement promoting the following:
  - 1.3.1 Three-way calling services;
  - 1.3.2 Pen pal services;
  - 1.3.3 The purchase of products and services with postage stamps;
  - 1.3.4 The purchase of products and services that violate Departmental policy;
  - 1.3.5 Conducting a business while incarcerated.

#### **914.08 PUBLICATION REVIEW PROCESS**

- 1.1 Complex mail room supervisors shall act as the first level of review on all incoming publications and shall decide whether a publication is allowed or excluded from the complex.
  - 1.1.1 Complex mail room supervisors may consult with other complex mail room supervisors or with the Office of Publication Review prior to making a decision.
  - 1.1.2 A decision to allow or exclude a publication by one complex shall be binding on all other complexes.
- 1.2 Within 14 calendar days of the decision to exclude a publication, complex mail room staff shall send the inmate the Office of Publication Review – Notice of Result, Form 914-6, informing the inmate of the decision and the opportunity to appeal the decision within 30 calendar days of the inmate’s actual receipt of the notice of exclusion. Complex mail room staff will simultaneously inform the Office of Publication Review of the decision to exclude a publication.
  - 1.2.1 The Office of Publication Review shall notify publishers within 14 calendar days when one of their publications or part of a publication is excluded.
    - 1.2.1.1 Publishers may request an appeal by notifying the Office of Publication Review within 30 calendar days of the publisher’s receipt of the exclusion.
  - 1.2.2 The only publications to be sent to the Office of Publication Review are those for which an inmate or a publisher has requested an appeal of the complex decision.
    - 1.2.2.1 Inmates may give their request for an appeal to the complex Publication Review staff through Inmate Letter, Form 916-1, within 30 calendar days of the actual receipt of the notice of exclusion.

- 1.2.2.1.1 When an inmate requests an appeal, complex staff shall inform the inmate the appeal may result in redaction of parts or exclusion of the entire publication.
  - 1.2.2.2 If no appeal is requested within the 30 calendar days, the inmate shall be provided the options of mailing the publication out at the inmate's expense, arranging for an approved visitor to pick up the publication, or having it destroyed.
  - 1.2.2.3 Publications under appeal will not be processed pursuant to the options provided to inmates outlined in 1.2.2.2 of this section, until final disposition of the appeal. All excluded publications shall be held for 60 calendar days to allow timely appeals to be received and processed by the Office of Publication Review. An inmate may opt out of the holding periods provided in this section through Inmate Letter, Form 916-1 to complex Publication Review staff.
  - 1.2.2.4 The Office of Publication Review may consult with any person who may have information or insight to assist in making the correct appeal decision. An appeal decision by the Office of Publication Review, whether from an inmate or a publisher, may:
    - 1.2.2.4.1 Allow the publication by redacting a limited amount of unauthorized content, subject to the limitations in section 914.06, 1.13, of this Department Order;
    - 1.2.2.4.2 Overturn the complex exclusion and allow the publication in its entirety;
    - 1.2.2.4.3 Uphold the complex exclusion and exclude the publication in its entirety.
  - 1.2.2.5 Appeal decisions made by the Office of Publication Review are final and exhaust inmates' administrative remedies.
  - 1.2.2.6 The Office of Publication Review shall log the page, paragraph and unauthorized content that is redacted and/or excluded in the Publication Review Database. An unredacted version of the redacted portions of the publication with the unauthorized content identified shall also be maintained by the Office of Publication Review. Comments indicating the basis for overturning the complex exclusion of unauthorized content shall be logged in the Publication Review Database.
- 1.3 The complex level Publication Review staff shall:
- 1.3.1 Approve/release publications that do not require additional review.
  - 1.3.2 Notify affected inmates when a publication is excluded and inform inmates of the appeal process.

- 1.3.3 Process inmates' appeal requests, notify affected inmates of the pending appeal, and notify inmates of the outcome or inform inmates if the requests are not within timeframes.
  - 1.3.4 Update the Publication Review Database with the appropriate review decisions.
  - 1.3.5 Inform affected inmates of the results of publication appeals.
  - 1.3.6 Provide the Warden with a copy of any appeal decisions.
  - 1.3.7 Respond to inmate publication review-related letters, questions, or concerns.
- 1.4 The Office of Publication Review shall:
- 1.4.1 Notify publishers within 14 calendar days when one of their publications or part of a publication is excluded and inform them of the appeal process.
  - 1.4.2 Act as the appeal level for appeals received from inmates or publishers. The Office of Publication Review shall:
    - 1.4.2.1 Determine if the publication shall be allowed by redacting a limited amount of unauthorized material, completing the redaction, and providing redacted materials to the complexes, subject to section 914.06, 1.13, of this Department Order;
    - 1.4.2.2 Overturn the complex exclusion and allow the publication in its entirety;
    - 1.4.2.3 Uphold the complex exclusion and exclude the publication in its entirety.
  - 1.4.3 Complete appeals within 60 calendar days and prepare and distribute the appeal decisions for inmate and publisher appeals.
- 1.5 Inmates may file grievances on Publication Review procedural issues. Grievances shall be processed through the inmate's unit to the Central Office Appeals Unit. The appeal response shall only address procedural issues and will not reconsider any decisions to exclude publications.

## DEFINITIONS

**ALTERING** - To change or make different; modify.

**AUDIO BOOK** - A taped reading of a book or book condensation reproduced in audiocassette or similar form.

**CONTRABAND** – For the purpose of this Department Order, contraband is defined as any item considered to be detrimental to the safe, secure, and orderly operation of an institution or parole office. Contraband includes, but is not limited to:

- Any item that could be used as an aid to escape.

- Any non-legal written correspondence or communication discovered as a result of scanning incoming or outgoing legal mail.
- Any item that could be used to disguise or alter an inmate's appearance.
- Any item of clothing or items for personal use or consumption that are not cleared first through security or the property room of the institution.
- Cameras, video, audio or related equipment, unless authorized by order of written instructions.
- The introduction and/or possession of any separate components that may aid in the use of wireless devices and/or multimedia storage devices. This includes, but may not be limited to:
  - Cell phone chargers.
  - Mobile chargers.
  - Cell phone batteries.
  - Any other item that staff reasonably determines may aid in the use of wireless devices and/or multimedia storage devices.
- Allowable items which are:
  - Possessed without permission.
  - Discovered in improper locations.
  - Over set allowable amounts.
  - Obtained in improper manners or methods.
  - In altered forms or conditions. Altered forms or conditions does not include a determination by complex mail room staff, the Office of Publication Review, or other designated staff to separate allowable content from unauthorized content and/or contraband, if separable, so that allowable content may be delivered to inmates and unauthorized content and/or contraband may be excluded pursuant to this Department Order.

**CORRESPONDENCE TAPES** - Cassette tapes sent or received by an inmate or visitor where there exists a disability or literacy concern that prevents written correspondence.

**CRIMINAL ACTIVITY** - Any activity that violates local, state and federal law, statutes, ordinances, or codes, and constitutes a criminal act under the law.

**CUNNILINGUS** - Oral stimulation of the clitoris or vulva.

**EXCRETORY FUNCTIONS** - The elimination of a body's waste products through defecation and urination.

**FELLATIO** - Oral stimulation of the penis.

**FIRST CLASS MAIL** - A class of mail including letters, postcards, and postal cards, all matter wholly or partially in writing or typewriting; includes but is not limited to anything mailable such as bills, invoices, personal correspondence, and some merchandise.

**GENITALIA** – Male and female sexual organs.

**IMMEDIATE FAMILY** - An inmate's legal spouse, natural or adopted parents, siblings, natural or adopted children, stepchildren, grandparents, or person verified as being primarily responsible for raising the inmate in the absence of a parent.

**INCESTUOUS ACTIVITY** - Sexual activity between family members who are forbidden to marry due to their close kinship.

**INFLAMMATORY** - Arousing passion or strong emotion, especially anger and belligerence.

**INTERCOURSE** - The act of having sex.

**INTER-RELATIONAL MAIL** - Letters deliverable by the United States Postal Service written by an inmate to **other** incarcerated immediate family, clearly marked with the name and ADC number of the sending and receiving incarcerated immediate family.

**ILLEGAL CONTRABAND** - Any item, the possession of which in the community or on prison grounds is a felony or misdemeanor, i.e., weapons, explosive devices, drugs, wireless communication devices, multimedia storage devices or other statutorily prohibited item(s).

**LEGISLATIVE CORRESPONDENCE** - Letters to or from a member of the Arizona State Legislature. Mail that is received in envelopes that are clearly marked as official envelopes used by the Arizona State Legislature is considered incoming legislative correspondence.

**MASTURBATION** - Touch or rubbing of sexual organs for the purpose of sexual pleasure. Excitation of one's own or another's genital organs, usually to orgasm, by manual contact or means other than sexual intercourse.

**NUDITY** – Nudity, as defined by Arizona Revised Statutes (A.R.S.) § 13-3501, is the showing of the human male or female genitals, pubic area, female breast with less than a fully opaque covering of the nipple, or male or female buttocks with less than a full opaque covering of the anus (e.g., a thong). The anus does not need to be visible.

**PENOLOGICAL** - Relating to the theory and practice of prison management and criminal rehabilitation.

**PERIODICAL CLASS MAIL** - Mail that consists of magazines, newspapers and other publications.

**PREPAID PUBLICATIONS** – Are any type of publication sent to an inmate that has been paid for in advance of delivery to the inmate. Publications not paid for in advance will not be accepted and returned to the sender at the inmate's expense.

**PUBLICATION** - A book, photograph, drawing, booklet, pamphlet (or similar document), or a single issue of a magazine, catalog, periodical, newsletter, audio (**music and non-music**) tape or CD, or any type of image or text. Publication includes personal photographs but does not include personal letters.

**REDACT** - To delete, ban, suppress or withhold portions of mail.

**SADOMASOCHISTIC ABUSE** - As defined by A.R.S. § 13-3501, means flagellation or torture by or upon a person clad in undergarments, a mask or bizarre costume, or the condition of being fettered, bound or otherwise physically restrained on the part of one so clothed, for the purpose or in the context of sexual gratification or abuse.

**SEXUALLY EXPLICIT MATERIAL** - Any publication, drawing, photograph, film, negative, motion picture, figure, object, novelty device, recording, transcription, or any book, leaflet, catalog, pamphlet, magazine, booklet or other item, the cover or contents of which pictorially or textually depicts nudity of either gender, or homosexual, heterosexual, or auto-erotic sex acts including fellatio, cunnilingus, masturbation, sadism, sado-masochism, bondage, bestiality, excretory functions, sexual activity involving children, an unwilling participant, or the participant who is the subject of coercion.

**STANDARD MAIL** - Advertising mail that includes advertisements, circulars, newsletters, magazines, small parcels and merchandise and weighs less than 16 ounces.

**STG** - Any organization, club, association or group of individuals, either formal or informal (including traditional prison gangs), that may have a common name or identifying sign or symbol, and whose members engage in activities that include, but are not limited to: planning, organizing, threatening, financing, soliciting, committing or attempting to commit unlawful acts or acts that violate the Department's written instructions, which detract from the safe and orderly operation of prisons. Such activities may include interaction with non-inmates. Examples include: family members, other relatives, former inmates and other "street" associates.

**UNAUTHORIZED MATERIAL** - Material that by its nature or content threatens or is detrimental to the security, safety, good order or discipline of the facility, or inmate rehabilitation, or, that is found to facilitate, encourage, incite, promote or instruct in criminal activity or unauthorized prison activity.

**VIOLENCE** - Acts of aggression or abuse that causes or intends to cause criminal injury or harm. These acts include, but are not limited to, murder, rape, sexual assault, assault, and cruelty to animals. Graphic violence would include, but is not limited to, acts of violence that include amputation, decapitation, dismemberment, or mutilation maiming or disfigurement.

{Original Signature on File}

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Charles L. Ryan  
Director

#### **FORMS LIST**

914-6, Office of Publication Review - Notices of Result

### **CROSS-REFERENCE INDEX**

Department Order #103, Correspondence/Records Control  
Department Order #203, Research Projects  
Department Order #207, Media Relations  
Department Order #524, Employee Assignments and Staffing  
Department Order #704, Inmate Regulations  
Department Order #802, Inmate Grievance Procedure  
Department Order #803, Inmate Disciplinary Procedure  
Department Order #804, Inmate Behavior Control  
Department Order #806, Security Threat Groups (STGs)

Department Order #809, Earned Incentive Program  
Department Order #901, Inmate Records Information and Court Action  
Department Order #902, Inmate Legal Access to Courts  
Department Order #904, Inmate Religious Activities/Marriage Requests  
Department Order #905, Inmate Trust Account/Money System  
Department Order #909, Inmate Property  
Department Order #911, Inmate Visitation  
Department Order #915, Inmate Phone Calls  
Department Order #916, Staff - Inmate Communications  
Department Order #919, Inmate Resource Center/Library Services  
Department Order #1001, Inmate Release System

## **AUTHORITY**

A.R.S. § 12-940 et seq, Unclaimed Property in Hands of Public Agency  
A.R.S. § 13-2501, Definitions  
A.R.S. § 13-2505, Promoting Prison Contraband; Exceptions; X-Radiation; Classification  
A.R.S. § 13-3309, Seizure; Exception; Definition  
A.R.S. § 13-3501, Definitions  
A.R.S. § 13-3503, Seizure of Obscene Things; Disposition  
A.R.S. § 13-4301 et seq, Forfeiture  
A.R.S. § 13-4411.01, Notice of Right to Request Not to Receive Inmate Mail  
A.R.S. § 13-4429, Return of Victim's Property; Release of Evidence  
A.R.S. § 31-231, Unauthorized Communication With Prisoner; Classification; Definition  
A.R.S. § 31-235, Prisoner Correspondence; Definitions